

EVALUATION OF THE IMPLEMENTATION OF THE DUTY OF THE PAMONG PRAJA POLICE UNIT IN ENFORCING REGIONAL REGULATIONS PEKANBARU CITY (NIGHT CLUB BUSINESS SUPERVISION STUDY)

Ahmad Fitra Yuza¹ & Centi Wardana²

Program Studi Magister Ilmu Pemerintahan, Universitas Islam Riau, Pekanbaru, Indonesia¹

Program Studi Ilmu Pemerintahan, Universitas Islam Riau, Pekanbaru, Indonesia²

Email: fitra.ip@soc.uir.ac.id

ABSTRACT

From year to year nightclubs in Pekanbaru grow rapidly. such as being dissatisfied with the permits that have been given to the nightclub businessmen, which clearly violates Article 5 of Regional Regulation No. 3 of 2002. In the regional regulation it is emphatically stated that the operating hours of entertainment venues in Pekanbaru City, but in reality currently almost all clubs Evenings in Pekanbaru City are closed in the early hours of the morning and some are even until dawn. however, there is no firm stance taken by the Pekanbaru City Government regarding this violation. Not only that, night clubs business people also commit violations such as allowing nightclubs, being a place for transactions and the use of illegal drugs, selling liquor, providing women as entertainers, carrying out prostitution activities and becoming a gambling place. The purpose of this study is to determine the evaluation of the implementation of the duties of the Civil Service police units in enforcing the Pekanbaru City Regional Regulation and its obstacles. The methods used are descriptive and qualitative methods; The informants in this study were Satpol PP personnel and night club owners. Data collection techniques are observations and interviews. the results of the study are the ineffectiveness of night club supervision carried out by the Satpol PP because even though it is prohibited to operate, the night club remains open so that it is increasingly disturbing for people who gather. the obstacles found in this study are the absences of regulations that specifically regulate night clubs and weak coordination.

Keyword: *Evaluation, Implementation, Supervision*

INTRODUCTION

Pekanbaru City is one of the given Autonomous Regions authority operate affairs Government moment this that has area with a population of 632.26 square km spread over 12 Subdistrict. Pekanbaru is capital Province Riau have role which very urgent for create condition peace and order general conducive area is a fundamental requirement for all community to improve their quality of life. Development of Pekanbaru City this very good, so that for anticipate activity which bother interest general so Government City Pekanbaru demanded for more proactive in realizing about public order including about orderly the place effort.

The authority possessed by the regional government allows it to be made various devices form apparatus area which function as supporting the implementation of governance in the region. One of the apparatus serving as a supporter of the implementation of local government is the Unit Police Pamong Praja (Satpol PP).

Unit this is device government area which on duty assist the regional head in implementing the administration and so on guard or vanguard in the field of peace and public order, as stated in Article 255 paragraph (1) of Law Number 23 of the Year 2014 "Unit police tutor praja formed for enforce Perda and Perkada, organize order general and serenity, as well as organize public protection".

In connection with the existence of the Civil Service Police Unit in enforcement law as an instrument of local government, the contribution of the Civil Service Police unit Praja is needed to support the successful implementation of Regional Autonomy in enforcing regional regulations creates good governance. With thus the Civil Service Police officers are the front line in guaranteeing certainty of the implementation of regional regulations and efforts to enforce them in the midst of middle Public, at a time help in take action all shape deviation and law enforcement.

Mayor Regulation Number 96 of 2016 concerning position, composition organization, duties and functions as well as work procedures of the City Civil Service Police Unit Pekanbaru, in article 2 stated that the Municipal Civil Service Police Unit Pekanbaru organize affairs government field peace and public order and public protection. With notice Duty from Unit Police Pamong Praja, so they are required to improve and organize the various sectors still weak with maintain, increase as well as look after which already established through a proper and more concrete pattern of development for The Civil Service Police Unit, so that the role of the Civil Service Police Unit can be more felt the benefits in all field including development government and societal.

Purpose from coaching peace and order is for eliminate or reduce all forms of threats and disturbances to peace and order in the Public, as well as guard so that wheel government and government regulations as well as statutory regulations in regions can run smoothly, so that the government and the people can do it activities in general, orderly and regularly in order to strengthen resilience national.

Peace and order is a situation in which the government and people could do activity in a manner safe, orderly and regular. coaching regional peace and order are all efforts, actions and activities relating to planning, drafting, developing, directing, maintenance as well as control all problem peace and order in a manner Empower To use and succeed To use covers activity implementation or administration and regulations so that everything can be done properly good, orderly and carefully corresponding provision instruction, system and method applicable to ensure the maximum achievement of objectives (Article 150 paragraph (1) Constitution Number 32 Years 2014 about Government Area).

With exists Letter Circular Mayor Pekanbaru Number 805/DPD/XII/2020 about the prohibition of operating night clubs as well as arranged Plan to Strengthen the Performance of the Civil Service Police Unit in Pekanbaru City 2012 - 2018 so that Civil Service Police Unit Apparatuses and the community are synergistic in responding to Regional Regulations and Mayoral Decrees so that they are achieved conditions conducive Pekanbaru City. Government oversight of permits and operational the place entertainment the rated weak, wrong only one effort club night. A number of Wamet operating in Pekanbaru City began to deviate from the rules which already determined by Regional government City Pekanbaru.

One of them is in overcoming the problem of the night club business, according in article 13 of the regulation of the minister of tourism and the creative economy of the Republic of Indonesia No. 21 year 2014 about standard effort club night which state, Ministries and Regional Governments carry out guidance and supervision in the context of implementing nightclub business standards, in accordance with the provisions regulation legislation.

The night club is like a meeting place for people who adhere to it modernization thinking is a hedonic lifestyle with everything glitter that exists to gain social recognition as a being that is modern. Night life has separate place for young people until old age and for the city government nightclubs become tax revenue satisfying. Thing this which make the place club night very difficult for abolished even though it is contrary to existing values and norms. Not could denied business club night

very profitable good for perpetrator, users and government.

In City Pekanbaru alone effort club night which already get permit from the government, it is permissible to operate referring to Article 3 Regional Regulation No. 3 of 2002 concerning general entertainment which states: entertainment licenses which is allowed or can be given by the city government of Pekanbaru to somebody or body must be equipped with provision and condition which determined by the government city and relevant agencies.

From year to year club night in Pekanbaru grow with rapidly with exists existence Paragon, Terminal 8, Arena, MP clubs, XP, etc. As no satisfied with permission which is already given para perpetrator business club night clearly violates Article 5 of Regional Regulation No. 3 of 2002. In the Regional Regulation it is emphatically said that the operating hours of entertainment venues in City Pekanbaru, opened of hours 08.00 pm arrived at 23.00 pm However, in reality at this time almost all nightclubs are on The city of Pekanbaru closes early in the morning and some even until dawn. But nothing firm stance taken by the Government of Pekanbaru City regarding violations this. Not only that, night club business people also commit violations such as: let the night club, a place of transaction and use of drugs forbidden, sell drink hard, provide woman as entertainer, do activity prostitution and becomes the place gambling. Thing this certainly contrary with Chapter 4 Perda No 3 Year 2002

From a number Clubs night which found researcher in field o'clock operational already pass from provision which set Pemko, as stated in the Pekanbaru City Regional Regulation Number 8 In 2012 regarding Disturbance Permit Retribution, several other phenomena were found, namely the Operational Section of the Civil Service Police Unit did not carry out supervision in a manner periodically with down field live so that still many club night which o'clock operational exceeds the set limit and the number of minors who come to the club night the. Apart from that there are still several nightclubs that are found on the same field do not have a permit for a place of business, so the permit for the night club not registered, this can also be caused by a lack of supervision done periodically so can not know whether club the night has been registered or not.

Based on the background above and the problems that occur, then researcher want to know more deep with do study regarding "Evaluation of the Implementation of the Duties of the Internal Civil Service Police Unit Enforcing Regional Regulations of Pekanbaru City (Business Supervision Study Clubs Evening)".

RESEARCH METHODS

The type of research used in this research is descriptive, that is describes the actual situation of what was there at the time research based on the author's observations in the field by means gather data, clarify and analyze so that obtained formulation analysis of the problems encountered. Then by method qualitative research, this method seeks to provide an overview of conditions in the field so that this method aims to accumulate data so that the conclusions obtained from the study.

Referring to the description above, it can be concluded that the research design that the authors used in this study was qualitative with descriptive methods, the reason the authors used this method was because the researchers would analyze and want to obtain an overview evaluation of the implementation of the duties of the internal civil service police unit enforcing regional regulations of Pekanbaru City (business supervision study club night) which is associated with evaluation theory according to Dunn (2013: 168) with several aspects contained therein namely Effectiveness, Efficiency, Adequacy, Alignment, Responsiveness and Accuracy.

This research was conducted using data collection techniques through interviews, observation

and documentation with qualitative data analysis techniques, therefore the data collected was in the form of data qualitative which obtained from results studies case.

DISCUSSION

In order to evaluate the implementation of the duties of the Civil Service Police Unit in enforcing regional regulations of Pekanbaru City (business supervision study club night) Dunn (2013: 168) says that there are several aspects that can be used as an analytical knife in reviewing the evaluation of task implementation, namely effectiveness, Efficiency, Adequacy, Alignment , Responsiveness and Accuracy. The results of research on some of these aspects can be described as follows:

Research Results and Discussion of Effectiveness

Effectiveness (*effectiveness*) with regard to whether a alternative to achieve the expected result (effect), or achieve the goal of taking action. Closely related to technical rationality, always be measured from units product or service or score monetary” (Dunn, 2003:429). If after implementation activity policy public it turns out impact no capable solve problem which middle faced Public, so could said that something activity policy the have failed, but sometimes the results of a public policy are not immediately effective in period short, but after through the process certain.

a. Knowing the target to be carried out by the parties concerned

Pekanbaru City progress is very good, so to anticipate activities that disturb the public interest, the Pekanbaru City Government demanded for more pro active in realize about order general among them is about orderly the place effort. Use realize order the so be formed Unit Police Civil service based on Regulation Area Number 6 years 2010 about Unit Civilian Police Praja.

In line with the above in article 4 of the Government Regulation Number 6 of 2010 concerning Civil Service Police Units explains that Unit Police Pamong Praja have Duty enforce Perda and organize order general and peace Public as well as protection Public.

The duties of the Civil Service Police are in addition to enforcing regulations Area, also help Head Area in carry out coaching peace and order (Article 148 paragraph (1) Law Number 32 Year 2004 concerning Regional Government). Given the extent of the area and guarantee quick and timely action by the Regional Head in a "circumstance "ordinary" is given the authority to foster peace and order in his area which includes (Government Regulation Number 25 of 2000 concerning Authority Province as an Autonomous Region).

Law enforcement in execution of tasks Operational Section Unit Police Pamong Praja In Supervision Licensing and Time Nightclub operations in Pekanbaru City are in a fairly good category. This should be an appeal to Satpol PP to be clearersocialize with nightclub owners directly and perform approach with good as well as friendly live to owner club night.

Based on the results of employee responses regarding effectiveness in the role Civil Service Police Unit in controlling nightclubs in Pekanbaru City in category good, party Government state that in do work to maintain public order and tranquility has been carried out corresponding with regulation area which concerned. Sometimes owner club night difficult for invited approach because afraid happen problem with his efforts so that Satpol pp live do socialization with purpose main.

b. Know what action was taken

Purpose from coaching peace and order is for eliminate or reduce all forms of threats and disturbances to peace and order in the Public, as well as guard so that wheel government and government regulations and laws and regulations in area could walk fluent, so that government and

people could carry out activities in a general, orderly and regular manner in order to strengthen resilience (Regulation of the Minister of Home Affairs No. 2 Article 2 of 1993 concerning maintenance of peace and order in area).

Corresponding with Perda Number 3 Year 2002 Chapter 5 Paragraph 2 About "Opening and closing times for night club venues, opening hours 17.00 WIB and Closes at 24.00 WIB "however, there are many nightclub places which are inconsistent with the law. Even the entertainment club that night alone there is which open until o'clock 03.00 WIB. Then in place- the place club night it turns out many which provide drink alcohol freely, even though in Perda No. 3 of 2002 it is not allowed the sale of alcoholic beverages in the club premises night the. Meanwhile, for entrepreneurs who own nightclubs find it difficult to keep up with operating hours, no one wants to have a club night at 17.00 because visitors arrive at 20.00.

The approach taken to night clubs is for night club owners more directed again in operate and could create order as well as comfort environment Public specifically. The main thing is socialization and the appeal made to this night club has a positive impact on night club owners the itself.

Based on the results of observations, there are still operating night clubs exceed o'clock operational, temporary supervision in the field no effective carried out by Satpol PP so that they remain free to continue operating. Thing this of course just add restless Public around the place club night the.

Research Results and Discussion of Efficiency

Effectiveness and efficiency are closely related. According to William N. Dunn argues that efficiency (*efficiency*) is concerned with total effort which needed for produce level effectiveness certain. Efficiency which is synonym from rationality economy, is represents the relationship between effectiveness and effort, the latter commonly measured of monetary costs. If the target to be achieved by a public policy turns out to be very simple whereas cost which issued through process too much policy big compared with results which achieved. This means activity policy has make a waste and no worth for held.

a. There is effort inspection

Peace and order is a situation in which the government and people could do activity in a manner safe, orderly and regular (Regulation Minister of Home Affairs No. 2 Article 1 of 1993 concerning the establishment of peace and order in the area). Fostering regional peace and order all effort, action and activity which related with planning, preparation, development, direction, maintenance and control of all problem peace and order in a manner Empower To use and succeed To use includes implementation or implementation activities and regulations so that everything something can be done with good, orderly and thorough according to conditions instructions, systems and methods that apply to ensure the achievement of objectives in a manner maximum (Chapter 150 paragraph (1) Constitution Number 32 Year 2004 about Local government).

Supervision government to permission and operational the place The entertainment is considered weak, one of which is the night club business. A number of wamet operate in City Pekanbaru start deviate from rule which already determined by the Regional Government of Pekanbaru City. From a number of night clubs which found researcher in field o'clock operational already pass from provisions stipulated Pemko, as stated in the Regulation Area (Perda) City Pekanbaru, Number 8 year 2012, about retribution permission disturbance. The Perda explains that every nightclub is only allowed operates from 16.00 WIB to 24.00 WIB. Besides that, Every night club is also prohibited from

installing a partition that is too high can be seen by the people next door. Another emphasis, entrepreneurs Wamet is prohibited from accessing the porno site. Of course this makes uneasy community, especially parents who still have children at school age. Which come to a night club.

b. There is effort prevent violation rule

Nightclub owners who claim to be good assume that as long do selling on the edge road general seldom conducted socialization in a manner directly between Satpol PP and night club owners regarding law and order which must be maintained by the owner of the night club.

Furthermore, the results of the responses of informants stating the effectiveness in role Unit Civil service police in controlling the night club in City Pekanbaru pretty good category. The number of responses from night club owners stated that it was quite good because the socialization by Satpol PP was not carried out properly good and friendly as it should be. Party Satpol PP urges owner nightclubs are always in a state of anger and hard to talk to directly and forbid owner club night for open return club night the.

And the results of the informants' responses which stated effectiveness in the role Civil Service Police Unit in controlling nightclubs in Pekanbaru City bad category. At least the number of informants stated that it was not good because the owner of the night club still feels that the Satpol PP is not involved clearly forbids nightclub owners to open nightclubs above the usual hours determined and can have an impact on the tranquility of the community around the night club the. The Satpol PP should have directly shown the warrantwork or regional regulations that directly prohibit club owners night to directly open a nightclub at midnight until morning. So that owner club night feel clear for obey regulation the.

Research Results and Discussion of Adequacy

Adequacy in policy public could said purpose which has achieved already felt sufficient in various Thing. William N. Dunn suggests that adequacy (*adequacy*) with regard to how far something level effectiveness satisfying need, score, or chance which grow exists problem.

a. Disciplining employees

One of the efforts to increase peace and public order is by there is a night club management and coaching program, which is expected to be able to achieving a safe, orderly and controlled environment. By putting it in order a policy that is expected to be able to improve development through Management and Development program Night club owner In the city Pekanbaru whose activities form patrol or razi club night done in a manner routine in period certain time.

Program the characteristic even distribution which oriented to clubnight so that could creation environment safety and under control. As for the purpose of the regulation is to provide direction and guidelines as well as foundation for apparatus government in enforce peace and environment which safe. While the goal is that the implementation of development can be directed, integrated, effective, and efficient for realize base which steady for vision development. This is caused objectively there are conditions or situations which describe obstacle on the facet source power and communication.

Raids conducted by the Satpol PP are not carried out routinely and there is no data collection directly to the club owner that night. Satpol PP only appealed to night club owners directly so as not to operate outside the specified hours because bother order general and peace environment Public around nightclub.

Next results response informant which state implementation of public order and inner

peace implementation of the duties of the Operational Section Civil Service Police Unit in Supervision of Licensing and Operational Hours Nightclubs in Pekanbaru City, many responses from informants stated enough good because informant respond that party Satpol pp in conducted raids, did not collect data on nightclub owners and penalty which set only forbid hard owner club night for operate in outside the hours of operation determined.

b. Following the determination regulation which apply

And the results of the informants' responses stating the implementation of order public order and peace in carrying out the duties of the Operational Section of the Police Unit Civil Service Under Supervision of Licensing and Night Club Operational Hours in City Pekanbaru category not enough good is as much 14% from total informant. Informants who responded that it was not good responded that owner club night feel that raid which conducted by party Satpol pp

did not give clear and firm sanctions so that the owner of the night club feeling confused in operation.

Performance carried out by the Civil Service Police Unit of Pekanbaru City in controlling nightclub entertainment venues in Pekanbaru City it is considered not yet maximum, because until now there are still many entertainment venues in nightclubs City Pekanbaru which do especially violation about Time Night Club Entertainment Operations which should have opened at 08.00 WIB and closed at 22.00 WIB, but nightclubs in the city of Pekanbaru beyond that time limit even as a night club entertainment venue It is open until early morning or until dawn. Night clubs operate from midnight to early morning today is feared to be the place buy and sell Narcotics nor the place use goods the.

Is known that Unit Police Civil Service Civil Service in Pekanbaru City rarely patrols and disciplines the place entertainment club night. Satpol-PP more many put things in order Trader Foot Five. This is supported by coverage in the media online, according to mobs who demonstrated on November 9, 2021, that the Pemko regional regulation enforcement team Pekanbaru fell select in do policing, if the place entertainment night like MP club, stars City, C 7, Paragon, dragons, Koro-Koro and etc left just operate free but trader small hunted until no can look for living again.

Thing this explain if Performance which conducted by Unit Police Civil Service Civil Service in Pekanbaru City is still not optimal. So, until now still many the place entertainment club night which do violation-violation. And for that, purpose from Unit Police Pamong Praja City Pekanbaru as Enforcer Regulation Area not yet achieved. Thing this, could used as an evaluation by the Civil Service Police Unit of Pekanbaru City for their better performance in the future in controlling entertainment venues club night in the city Pekanbaru.

Research Results and Discussion of Accuracy

Accuracy refers to the value or price of the program objectives and on how strong assumption which underlying goals the. William N. Dunn states that the appropriateness (*Appropriateness*) is the criterion used to select a number of alternatives to be used as a recommendation by assessing whether the result of the recommended alternative is an option worthy goal. Eligibility criteria are linked to substantive rationality, because this criterion concerns the substance of the goal, not the means or instrument for realizing that goal" (Dunn, 2003:499). This means that accuracy can be filled by other indicators of policy success (if any). For example another impact which cannot be predicted in advance either the unexpected impact positively nor negative or possible alternative other which felt more good of a policy implementation so that policies can move more effectively more dynamic.

a. Follow the rules which apply

From results response informant so could concluded that implementation of public order and peace in the implementation of the duties of the Section Operations of the Civil Service Police Unit in Licensing and Time Monitoring Nightclub operations in Pekanbaru City are in a fairly good category. This matter can be seen from the emergence of night clubs that open at different hours determined to operate even though a raid has been carried out, this is a warning that there are no strict sanctions against night club owners so that club owners night afraid for no operate in outside o'clock operation which has determined.

Based on results response employee about implementation order public order and peace in carrying out the duties of the Operational Section of the Police Unit Civil Service Under Supervision of Licensing and Night Club Operational Hours in City Pekanbaru in category good, party Satpol pp respond that raid which conducted to club night has conducted in a manner routine corresponding work orders, data collection can be done if the owner of the night club has actually repeatedly broken the rules so the owner the night club needs coaching so that it doesn't do anything wrong same. Sanctions can also be applied if the owner of the nightclub does not could say and keep doing Thing which same.

b. Do supervision in a manner live

Factor which influence in supervision Unit Police Pamong Pekanbaru City Praja is the number of personnel. With a lack of personnel which the Civil Service Police Unit of Pekanbaru City has is an obstacle in implementation policing the place entertainment club night in Pekanbaru City.

It is known that the number of members of the Pamong Police Unit The Praja City of Pekanbaru, which has 374 personnel, is disproportionate to supervise population City Pekanbaru which amount 1,011,467 million soul. However, from results observation researcher in field member Unit Police Pamong

Many Pekanbaru City Praja gathered at one point. If the Satpol pp of course truly operate his job each, Thing this can increase performance Unit Police Pamong Praja Pekanbaru City as well as creation order until it is reached enforcement local regulations and Perkada.

Research Results and Discussion of Responsiveness

Responsiveness in public policy can be interpreted as a response from an activity. Which means public policy target responses to implementation something policy. According to William N. Dunn state that responsiveness (*responsiveness*) regarding with how much far something policy could satisfying need, preference, or score groups Public certain (Dunn, 2003:437). A policy success can be seen through response Public which respond implementation after especially formerly predict the effect that will occur if a policy will be implemented, also the response of the community after the impact of the policy has begun to be felt in a positive form in the form of support or in a negative form in the form of denial.

a. Not there is coercion

Implementation coordination in raid club night this Becomes something adjustment of each part and effort to move as well as operate parts on time which suitable so that each part can contribute most on the overall regular results of efforts to creation Settings time and guided in results implementation which harmonious and united for produce purpose which has set.

Next results response informant which state implementation coordination in the

Implementation of the Tasks of the Operational Section of the Civil Service Police Unit Praja Under Supervision of Licensing and Operational Hours of Night Clubs in the City Pekanbaru, the number of informants' responses stated that they were quite good because informant state that coaching in a manner live held no there is carried out as well as coordination with the BPT is not known directly by owner club that night.

And the results of the responses of informants stating the implementation of coordination in the Implementation of the Tasks of the Operational Section of the Civil Service Police Unit Oversight of Licensing and Operational Hours of night clubs in Pekanbaru City bad category. There were informants who stated that it was not good because of the clubat night do not agree if you have to open a night club with operating hours which is so little that nightclub owners try to open their nightclubs outside the hours of operation has been determined.

b. Follow regulation which has apply

One of the factors influencing the performance of the Civil Service Police Unit City Pekanbaru in place order entertainment club night is there is a backing that helps the parties nightclub. Backing in the Dictionary Language English-Indonesian has support meaning / Support. In Indonesia, term backing or which normal called Backing/Deking own meaning officials or people which own influence or protectorinterest somebody.

It is known that the backing factor has an influence which is quite large on the performance of Satpol-PP in controlling club entertainment venues night. From quote media mass which researcher can, Head Unit Police Pekanbaru Municipal Civil Service Officer Agus Pramono explained that he was not denied the existence of unscrupulous members of the Civil Service Police Unit of Pekanbaru City which allegedly Becomes support. For anticipate, he request Public or businessman which harmed for report.

Research Results and Discussion of Alignment

Equalization in public policy can be said to have meaning with justice given and obtained public policy targets. William N. Dunn state that criteria similarity (*equity*) tightly related with legal and social rationality and refers to the distribution of effects and effort between groups which different in Public (Dunn, 2003:434). Smoothing-oriented policies are policies whose consequences or effort is fairly distributed. A certain program may be effective, efficient, and sufficient if the costs-benefits are evenly distributed. The key to alignment ie justice or fairness.

a. Obliging implementation regulation

In coordinating with the Police to carry out coaching if club night which there operate no corresponding with operating hours that we have set as this can be annoying good public order and peace in the neighborhood around the night club and visitors to the night club. And the owner of the night club no once associated live with party Police because that all be a matter of the parties Satpol pp.

Based on the results of the recapitulation of the responses of the informants above, it can be seen that the Implementation of the Tasks of the Operational Section of the Pamong Praja Dalam Police Unit Oversight of Licensing and Operational Hours of night clubs in Pekanbaru City in category enough good. Unit Police Pamong Praja have Duty assist the Regional Head to create a condition of a peaceful area, orderly, and regular so that maintenance wheel government could run smoothly and

people can carry out their activities safely. By because that, Besides enforce Regional Regulation Unit Police Pamong Praja also required to enforce other local government policies namely Regulations District head.

From the results of the informants' responses, it can be concluded that the implementation coordination in the Implementation of the Tasks of the Operational Section of the Civil Service Police Unit Praja Under Supervision of Licensing and Operational Hours of Night Clubs in the City Pekanbaru, this can be seen from the lack of coordination between parties Satpol PP with the BPT to regulate public order and peace so it is considered that the owner of the night club is considered to have violated the provisions which apply.

Based on the results of employee responses regarding accuracy in roles Civil Service Police Unit in controlling nightclubs in Pekanbaru City in category good, Satpol PP responded that exists coordination directly to the Police can be done if the owner of the night club must operate according to a predetermined and appropriate time with circular from party Police.

b. Set penalty for who violated in a manner fair

To optimize the performance of the Civil Service Police Unit needs to be built Institutional Civil Service Police Unit capable of supporting its realization condition of a peaceful, orderly, and orderly area. Satpol PP institutional arrangement no only consider criteria density total population in something area, but also burden Duty and not quite enough answer which carried, culture, sociology, as well as security risks for civil service police. Apart from that it has an important role Unit Police Pamong Praja give supplies to Public about the nature and importance of maintaining peace and order as an absolute condition needed by both the government and society in carry out development.

Purpose from Unit Police Pamong Praja City Pekanbaru is Realization Unit Police Pamong Praja City Pekanbaru Which Professional At the forefront of Enforcement of Regional Regulations and Perkada. One of the Regional Regulations that found many violations at this time is Regional Regulation No. 3 Year 2002 about General entertainment.

The Civil Service Police Unit of Pekanbaru City has an important role in controlling public entertainment in the city of Pekanbaru, one of which is the place night club entertainment. The performance of the Pekanbaru City Civil Service Police Unit be measured by seeing its purpose it has been achieved.

It is known that according to the Head of Legislation invitation Satpol-PP City Pekanbaru policing the place entertainment club night has been done as best as possible, but there are still many nightclub places that are stubborn. This happened because the attitude taken by the company was not firm party Satpol-PP City Pekanbaru. If of course found club night which always committing violations. Preferably night club the put in order with method sealing or closing so that raises deterrent effect.

Party Unit Police Pamong Praja City Pekanbaru will down to field if there is order from leader. With minimal total personnel making the performance of the Civil Service Police Unit of Pekanbaru City not optimal. Because, they have many duties in enforcing various Rules Area. Not only for Regulation Area Number 3 Year 2002 about Entertainment Just general.

Peace and public order is a process of change in nature planning on an ongoing basis from a certain situation to better conditions, peace and public order are implemented in a manner gradually and covers whole aspect life so that happen enhancement peace and order general Public. Wrong one effort increase peace and order general with exists setting program and coaching club night, which expected could achievement environment which safe orderly and under control. With put it in order something policy which expected for could repair development through night club owner management

and development program. In Pekanbaru City whose activities form patrol or razi club night done in a manner routine in period certain time.

From description results recapitulation on results study good through deployment questionnaire nor interview so could concluded that Implementation Task Sexy operational Unit Police Pamong Praja In Oversight of Licensing and Operational Hours of night clubs in Pekanbaru City done on category enough good. Thing this because in implementation order general which held by Satpol pp City Pekanbaru moment this has not upheld the values and norms related to the position or position as enforcers of public order in society. This matter can be seen from the absence of regulations or regulations that regulate special about the nightclub.

Besides that still weak effort look after order general which conducted by Satpol pp City Pekanbaru in Thing policing club night so that difficult for create order general and peace Public in Pekanbaru City. This is clearly not in line with the role theory put forward by Soekanto who stated that the role includes norm - norm which connected with position or the place somebody in in society, where in this position Satpol PP is the enforcer and implementer order public and peace Public.

Thus, it can be seen that so far the City Satpol PP Pekanbaru did not play a role in the effort to maintain public order in The city of Pekanbaru, especially in controlling night clubs, is due to their absence Support from theory which explained by Soekarno which emphasize that The role is a concept of what an individual can do in society as an organization.

CONCLUSION

Based on results study which writer do so could concluded that:

1. *The first* indicator of effectiveness is known not to be effective in supervising the club night which was carried out by Satpol PP because even though it was already banned for operate, so club night permanent open so that the more unsettling congregated society. *The two* efficiency indicators are not yet efficient routine surveillance activities at night clubs that operate until the night club increasingly free to continue to open regardless of the impact. *Third* indicator adequacy rated lack of coordination which is conducted between party concerned agency to control the night club. *The four* Alignment indicators rated supervision which conducted by party Satpol pp no thorough all club night which exists in City Pekanbaru so that there is which still operate. *Fifth* indicator responsiveness rated target from program supervision is not proper because there are still nightclubs operating. *Sixth* indicator accuracy which rated activity this no appropriate target because of its operations club night this bring impact negative environment Public.
2. Obstacle which found in study this is not yet exists regulations that regulate specifically regarding night clubs, temporarily at this time the authority of the Pekanbaru City Satpol PP in controlling night clubs those who violate public order are only guided by Regional Regulations Pekanbaru City regarding Public Order so that this makes the role of SatpolPP Pekanbaru City is very limited. In addition, there is still weak coordination between Pekanbaru City Satpol PP with the Pekanbaru City Market Service also be a very influential factor in determining the role of City Satpol PP Pekanbaru in maintain public order in City Pekanbaru.

REFERENCE

- Abdul, Wahab. 2008. *Analisis Kebijakan dari Formulasi ke Implementasi Kebijaksanaan Negara*. Jakarta: Bumi Aksara.
- Adam's, Sexton, Adelaide Griffin, Manullang, 2004, *Manajemen Sumber Daya Manusia*, Andi Offset, Yogyakarta.
- Agustino, 2006, *Pengantar kebijakan Publik* Yogyakarta Hanin Dita
- Amsyah, Zulkifli, 2005, *Manajemen Sistem Informasi*, PT. Gramedia Pustaka Utama, Jakarta.
- Bratakusumah, Deddy Supriady. 2005. *Perencanaan Pembangunan Daerah*. Gramedia Pustaka Utama, Jakarta.
- Danim, Sudarman 2004. *Motivasi Kepemimpinan dan Efektivitas Kelompok*. Penerbit Rineka Cipta.
- Dunn, William N. 2003. *Pengantar Analisis Kebijakan Publik* edisi kedua. Yogyakarta: Gajah Mada University Press.
- Edy Sukarno, 2002. *Sistem Pengendalian Manajemen: Suatu Pendekatan Praktis*. Jakarta: PT. Gramedia Pustaka Utama
- Giroth, Lexie M, 2004, *Edukasi dan Profesi Pamong Praja: Publik Policy Studies, Good Governance and Performance Driven Pamong Praja*, STPDN Press, Jatinangor
- Gomes, Faustino Agustino, 2001. *Kepemimpinan yang baik* Rineka Cipta, Jakarta Hanif, Nurcholis. 2005. *Teori dan Praktik Pemerintahan dalam Otonomi Daerah*. Jakarta: Grasindo
- Harmat Hamid dan Bambang Pramudyanto. 2007, *Pengawasan*. Granit. Jakarta.
- Jusuf. 2001. *Pengantar Ilmu Manajemen*. Jakarta: PT. Prenhallindo.
- Kansil dan Christina Kansil. 2003. *Sistem Pemerintahan Indonesia*. PT Bumi Aksara, Jakarta
- Kountur, Ronny. 2005. *Metode Penelitian*. Teruna Grafica, Jakarta.
- Kuper Adam & Yessica Kuper, (2000), "Ensiklopedia Ilmu-Ilmu Sosial", PTRajaGrafindo Persada, Jakarta.
- Kusnadi, Agoes, Candra. 2005. *Teori dan Manajemen Stress*. Malang. Taroda. Labolo, Muhadam. 2006. *Memahami Ilmu Pemerintahan*. Jakarta: Raja Grafindo Persada
- Manullang, 2004, *Pengembangan Sumber Daya Manusia*, BPFE, Yogyakarta Moenir. 2010. *Manajemen Pelayanan Umum di Indonesia*. Bumi Aksara, Jakarta Nazir, Moh. 1988, *Metode Penelitian*, Jakarta, Ghalia Indonesia
- Ndraha, Taliziduhu. 2005. *Kybernology (Ilmu Pemerintahan Baru)*. Jakarta: Rineka Cipta
- Newman, B. M. & Newman P. R. 2006. *Development Through Life A Psychosocial Approach 9th ed*. Thompson Wadsworth
- Nugroho, Riant, 2004, *Kebijakan Publik Formulasi, Implementasi dan Evaluasi*, Jakarta, Gramedia, Jakarta.
- Rasyid Ryaas. 2000. *Makna Pemerintahan*. Jakarta: Mutiara Sumberdaya
- Salam, Dharma Setyawan. 2007. *Manajemen Pemerintahan Indonesia*. Jakarta: Penerbit Djambatan.
- Sedarmayanti. 2004. *Reformasi Administrasi Publik, Reformasi Birokrasi, dan Kepemimpinan Masa Depan*. Bandung: Refika Aditama
- Setyawan S, Dharma, 2002. *Manajemen pemerintahan Indonesia*. Djambatan; Jakarta.
- Siagian, Sondang P. 2003. *Fungsi-fungsi Manajerial*. Jakarta: Bumi Aksara.
- Soekanto, Soerjono, 2005. *Sosiologi suatu pengantar*, Jakarta, PT Raja Grafindo Persada
- Sukarna, 2001. *Teknik Pengawasan Pegawai*, Penerbit Jaya Sakti, Jakarta. Suparmono, 2005, *Perpajakan Indonesia, mekanisme dan perhitungan*, Andi, Yogyakarta.

Sri Pudyatmoko, 2007, *Penegakan dan Perlindungan Hukum di Bidang Pajak*, Salemba empat, Jakarta.

Syafiie, Inu Kencana, 2005. *Ilmu Pemerintatym (edisi revisi)*. Mondar Maju, Bandung.

Terry, George R. dan Rue, Leslie W., 2001. *Dasar-dasar Manajemen*, PT. BumiAksara. Jakarta.

Thoha, Miftah. 2002. *Kepemimpinan dalam Manajemen*. Jakarta: Rajawali Pers. Tjiptono, 2008. *Service,*

Quality & Satisfaction, Penerbit Andi, Yogyakarta.